

## Message Text

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ACTION EB-07

INFO OCT-01 EUR-12 EA-07 ISO-00 ERDA-05 AID-05 CEA-01

CIAE-00 CIEP-01 COME-00 DODE-00 FEAE-00 FPC-01 H-02

INR-07 INT-05 L-03 NSAE-00 NSC-05 OMB-01 PM-04

USIA-06 SAM-01 OES-06 SP-02 SS-15 STR-04 TRSE-00

ACDA-07 PA-01 PRS-01 /110 W  
----- 011240

P R 291731Z OCT 76

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 2878

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BERN

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

USMISSION EC BRUSSELS

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY MADRID

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY ROME

USMISSION OECD PARIS

AMEMBASSY STOCKHOLM

AMEMBASSY THE HAGUE

AMEMBASSY TOKYO

AMEMBASSY VIENNA

AMEMBASSY WELLINGTON

AMEMBASSY PARIS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 18332

FOR ASSISTANT SECRETARY KATZ

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E.O. 11652: GDS

TAGS: ENRG, IEA, GW

SUBJECT: IEA: U.S. POSITION ON REDUCED DEPENDENCE  
OBJECTIVES PROPOSAL

REF: (A) STATE 264714; (B) STATE 263497

1. WITH STATE SECRETARIES ROHWEDDER AND HERMES UNAVAILABLE UNTIL NEXT WEEK (MONDAY IS A GERMAN HOLIDAY), WE MET OCTOBER 29 WITH ECONMINISTRY ASSISTANT SECRETARY ENGELMANN AND FOREIGN MINISTRY ASSISTANT SECRETARY LAUTENSCHLAGER TO MAKE PRESENTATION PER REF A. IN DELIVERING KATZ MESSAGE, WE STRESSED KEY POINTS IN USG APPROACH TO NEXT MONTH'S IEA/GB MEETING, AND IN IEA/SLT CHAIRMAN'S NOTE FOR REDUCED DEPENDENCE (REF B) WHICH WE HAD GIVEN TO ECONMIN OFFICIALS OCTOBER 25. ENGELMANN AND LAUTENSCHLAGER UNDERTOOK TO PASS USG DEMARCHE TO STATE SECRETARIES ROHWEDDER AND HERMES FOR POLITICAL-LEVEL CONSIDERATION PRIOR TO NOVEMBER 8-9 GB MEETING.

2. AS INITIAL COMMENT TO OUR PRESENTATION, ENGELMANN AND HIS ENERGY COLLEAGUES (GEBERTH AND VON KORF) REITERATED FRG POSITION WHICH BASICALLY SUPPORTS USG INITIATIVE BUT DRAWS LINE AT ATTEMPT TO QUANTIFY SPECIFIC OBLIGATION OF EACH IEA MEMBER STATE TO MEET ITS SHARE OF IEA GROUP REDUCTION OBJECTIVE. ENGELMANN SAID FRG AGREES THAT (1) IEA MUST PROCEED IN MEANINGFUL WAY TO REDUCE ITS PROJECTED DEPENDENCE ON IMPORTED OIL, (2) IEA MUST SET 1985 TARGET FOR REDUCED IMPORT DEPENDENCE, AND (3) MINISTERIAL-LEVEL MEETING MUST FORMALLY BLESS THIS PROCEDURE. FRG ALSO VERY PLEASED WITH EXTENT TO WHICH CHAIRMAN'S NOTE INCORPORATES ITS VIEWS. HOWEVER, ENGELMANN STRESSED THAT FRG REMAINS OPPOSED TO IDEA OF ALLOTING TO EACH MEMBER STATE A QUANTIFIED SHARE OF BURDEN IN MEETING GROUP REDUCTION GOAL. HE RECALLED THAT HE HAD PERSONALLY RAISED FRG CONCERNS WITH BOSWORTH AT LAST GB MEETING, AND THAT GEBERTH HAD MADE SIMILAR POINTS AT EARLIER SLT DISCUSSIONS. ENGELMANN SAID THAT USG PROPOSAL TO INSERT ADDITIONAL LANGUAGE BETWEEN STEPS  
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B AND C OF CHAIRMAN'S NOTE ONLY REINFORCES FRG BELIEF THAT IEA EFFORT TO QUANTIFY INDIVIDUAL COUNTRY PERFORMANCE WILL BE COUNTERPRODUCTIVE.

3. TURNING TO SPECIFIC OBJECTIONS, ENGELMANN SAID THAT FRG CANNOT PROJECT WITH ANY CERTAINTY WHAT SHARE NUCLEAR POWER WILL CONTRIBUTE TO TOTAL WEST GERMAN ENERGY NEEDS IN 1985. HENCE, IT IS INADVISABLE FOR

FRG TO SEEK TO QUANTIFY REDUCTIONS IN FUTURE OIL  
IMPORTS. IN ADDITION, ENGELMANN CLAIMED THAT, DUE  
TO MARKET-ORIENTED ECONOMY, FRG LACKS AUTHORITY TO HOLD  
OIL IMPORTS TO CERTAIN LEVEL BY 1985 OR ANY OTHER DATE.  
(HE NOTED THAT COAL IS ONLY PRIMARY ENERGY SOURCE  
WHICH FRG REGULATES IN QUANTITATIVE WAY.) RECALLING  
THAT OTHER IEA STATES - E.G., JAPAN, BRITAIN, IRELAND -  
HAVE HAD MUCH DIFFICULTY WITH SINGLE-COUNTRY ASPECT  
OF USG PROPOSAL, ENGELMANN CONCLUDED THAT NOVEMBER 8-9  
GB SHOULD FORMALLY LAUNCH PROCESS DESCRIBED IN  
CHAIRMAN'S NOTE BUT FINESSE QUESTION OF HOW TO  
QUANTIFY INDIVIDUAL COUNTRY PERFORMANCE. GEBERTH AND  
HE SUGGESTED THAT GB, IN CONSIDERING STEPS WHICH EACH  
MEMBER STATE SHOULD TAKE TO FACILITATE ACHIEVEMENT OF  
GROUP REDUCTION GOAL, MIGHT (1) SUGGEST SPECIFIC  
ENERGY MEASURES FOR CONSIDERATION AND (2) EXPRESS

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P R 291731Z OCT 76

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 2879

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"EXPECTATION" THAT SUCH MEASURES, IF IMPLEMENTED, WILL BY 1985 REDUCE THAT STATE'S IMPORT DEPENDENCE BY A CERTAIN PERCENTAGE OF ITS TOTAL ENERGY CONSUMPTION. ENGELMANN VOICED CONCERN THAT IEA, IF IT NOW SEEKS TO APPLY A MORE SPECIFIC YARD-STICK, WILL ONLY CREATE HAGGLING AMONG ITS MEMBERS ON HOW TO DISTRIBUTE TOTAL BURDEN. RESULT LIKELY TO BE A GROUP REDUCTION WHICH IS CONSIDERABLY LOWER THAN IEA GOAL AND INDEED LOWER THAN REDUCTION WHICH FRG BELIEVES IEA CAN ACHIEVE BY MORE FLEXIBLE, LESS SPECIFIC APPROACH AT THIS TIME.

4. ENGELMANN ENDED MEETING BY EXPRESSING THANKS FOR KATZ MESSAGE AND REVISED "PROCESS" SECTION OF CHAIRMAN'S NOTE WHICH WE LEFT WITH HIM. HE SAID ROHWEDDER AND FRG ENERGY AUTHORITIES WILL CONSIDER USG POINTS CAREFULLY, BUT HE HELD OUT NO HOPE FOR MORE POSITIVE FRG POSITION AT NEXT MONTH'S SLT AND GB MEETINGS.

5. ECON/COMMERCIAL MIN MET WITH LAUTENSCHLAGER AND FORMIN ENERGY OFFICIAL ACKERMANN LATER SAME DAY. LAUTENSCHLAGER OFFERED NO DETAILED COMMENT BUT PROMISED TO GIVE USG VIEWS CAREFUL ATTENTION. HE NOTED THAT ECONMINISTRY HAS PRIMARY RESPONSIBILITY FOR FRG ROLE IN IEA MATTERS.  
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## Message Attributes

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